

Message Text

CONFIDENTIAL

PAGE 01 STATE 301131

65

ORIGIN EB-07

INFO OCT-01 IO-10 ISO-00 AGR-05 AID-05 COME-00 TRSE-00

SP-02 L-03 H-02 NSC-05 CIEP-01 SS-15 STR-04 OMB-01

CEA-01 CIAE-00 INR-07 NSAE-00 AF-06 ARA-06 EA-07

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TO USMISSION USUN NY

C O N F I D E N T I A L STATE 301131

E.O. 11652: GDS

TAGS: EFIN, EAID, EAGR

SUBJECT: INTERNATIONAL FUND FOR AGRICULTURAL DEVELOPMENT
(IFAD)

1. THE DEPARTMENT IS CONCERNED ABOUT THE NEED TO MAINTAIN
MOMENTUM IN THE ESTABLISHMENT OF THE INTERNATIONAL FUND
FOR AGRICULTURAL DEVELOPMENT (IFAD). WHILE AGREEMENT NOW
APPEARS WITHIN REACH ON THE ARTICLES OF AGREEMENT, THERE
STILL REMAINS CONSIDERABLE DOUBT ABOUT THE PROSPECT OF
REACHING THE AGREED TARGET OF DOLS 1 BILLION. OECD
COUNTRIES APPEAR IN A POSITION TO BE ABLE TO PLEDGE A
TOTAL OF AT LEAST DOLS 500 MILLION BY THE TIME A PLEDGING
CONFERENCE IS CONVENED. THE MAJOR UNCERTAINTY, HOWEVER,
IS THE WILLINGNESS OF OPEC COUNTRIES TO MATCH THIS OECD
TOTAL, SO THAT THE TARGET OF DOLS 1 BILLION CAN BE REACHED.
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 301131

IRAN AND VENEZUELA APPEAR TO BE MAJOR STUMBLING BLOCKS.

2. THE NEXT MEETING OF IFAD INTERESTED GOVERNMENTS IS NOW SCHEDULED FOR ROME THE WEEK OF JANUARY 26. AT THAT TIME COUNTRIES ARE TO INDICATE THE LEVEL OF THEIR INTENDED CONTRIBUTIONS TO IFAD. IF A PLENIPOTENTIARY CONFERENCE IS TO BE CALLED SHORTLY THEREAFTER, IT IS ESSENTIAL THAT THIS MEETING BE A SUCCESS.

3. WHAT IS NOW NEEDED IN OUR JUDGMENT IS FOR A HIGH-LEVEL, SENIOR OFFICIAL WITH AN INTERNATIONAL REPUTATION TO TAKE ON THE TASK OF MOBILIZING COMMITMENTS OF AT LEAST DOLS 1 BILLION. WHILE WE REALIZE THAT WORLD FOOD COUNCIL PRESIDENT MAREI HAS BEEN TRAVELING IN THE MIDDLE EAST WITH THIS PURPOSE IN MIND, WE THINK THE ATTENTION OF THE SECRETARY GENERAL ALSO MAY BE REQUIRED. FURTHER WE BELIEVE THAT THE EFFORT SHOULD ENCOMPASS ALL PROSPECTIVE DONORS--BOTH OECD AND OPEC.

4. WE THINK UNSYG WALDHEIM IS A LOGICAL CHOICE FOR THIS TASK GIVEN HIS INTERNATIONAL STATURE AND THE FACT THAT HE HAS BEEN RESPONSIBLE FOR CALLING TOGETHER INTERESTED GOVERNMENTS TO DRAFT ARTICLES OF AGREEMENT FOR IFAD. UNDER THE TERMS OF WORLD FOOD CONFERENCE RESOLUTION XIII, WALDHEIM IS CHARGED WITH DETERMINING THAT SUBSTANTIAL ADDITIONAL RESOURCES EXIST BEFORE CALLING A PLENIPOTENTIARY CONFERENCE TO ESTABLISH IFAD. FURTHER, UNGA RESOLUTION ON IFAD EXPRESSES THE DESIRE THAT THE SYG, IN CONVENING THE PLENIPOTENTIARY CONFERENCE, TAKE INTO ACCOUNT THE PROSPECTS, BASED ON INDICATIONS OF THE INTENTIONS OF STATES, OF REACHING AS CLOSELY AS POSSIBLE THE SDR 1 BILLION TARGET. THEREFORE, HE SHOULD HAVE A DIRECT INTEREST IN SEEING TO IT THAT SUCH A CONFERENCE NOT BE A FAILURE DUE TO LACK OF FINANCIAL SUPPORT.

5. WE HAVE DISCUSSED THIS INITIATIVE WITH WORLD FOOD COUNCIL EXECUTIVE DIRECTOR HANNAH AND HE ENTHUSIASTICALLY ENDORSED IT. HE SUGGESTED ONLY THAT THE APPROACH TO WALDHEIM BE DELAYED UNTIL AFTER THE UNGA AND AFTER MAREI RETURNS FROM HIS TRIP. HE THOUGHT AN APPROACH IMMEDIATELY AFTER THE NEW YEAR WOULD BE THE BEST TIME.
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 301131

6. UNLESS YOU PERCEIVE OBJECTIONS, THEREFORE, YOU SHOULD APPROACH WALDHEIM AS SOON AFTER THE NEW YEAR AS IS PRACTICAL AND SUGGEST THAT THE NEGOTIATIONS FOR IFAD HAVE NOW REACHED THE STAGE WHERE IN OUR JUDGMENT HIS DIRECT PERSONAL INVOLVEMENT IS REQUIRED TO SEE TO IT THAT THE NECESSARY FINANCIAL SUPPORT IS FORTHCOMING.

7. DURING THE CONVERSATIONS YOU SHOULD MAKE WALDHEIM AWARE OF THE FOLLOWING BACKGROUND. THE AGREED TARGET FOR IFAD IS 1 BILLION SDR. IT IS THE UNITED STATES' STRONGLY HELD VIEW, WHICH IS SHARED BY THE MAJORITY OF OECD COUNTRIES, THAT A PLEDGING CONFERENCE SHOULD NOT BE CALLED UNTIL THERE ARE ASSURANCES THAT A TOTAL OF AT

LEAST DOLS. 1 BILLION WILL BE REACHED. INDEED THE U.S. OFFER OF DOLS. 200 MILLION IS PREDICATED ON A FUND OF AT LEAST DOLS. 1 BILLION. THERE ARE NOW INDICATIONS THAT WITH THE APPROPRIATE ENCOURAGEMENT THE OECD COUNTRIES WOULD BE IN A POSITION TO MAKE PLEDGES TOTALING AT LEAST DOLS. 500 MILLION. THE OPEC COUNTRIES HAVE BEEN MUCH MORE RETICENT IN PROVIDING AN INDICATION OF THE LEVEL OF THEIR SUPPORT, HOWEVER. A BASIC TENET SHARED BY ALL OECD COUNTRIES IS THAT THE LEVEL OF CONTRIBUTIONS FROM OECD COUNTRIES AND OPEC COUNTRIES SHOULD BE ROUGHLY EQUIVALENT.

8. IF USUN FEELS IT WOULD BE HELPFUL, THE DEPARTMENT IS PREPARED TO SEND AN OFFICER TO NEW YORK TO BRIEF THE MISSION IN PREPARATIONS FOR MAKING THE APPROACH TO WALDHEIM. KISSINGER

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